

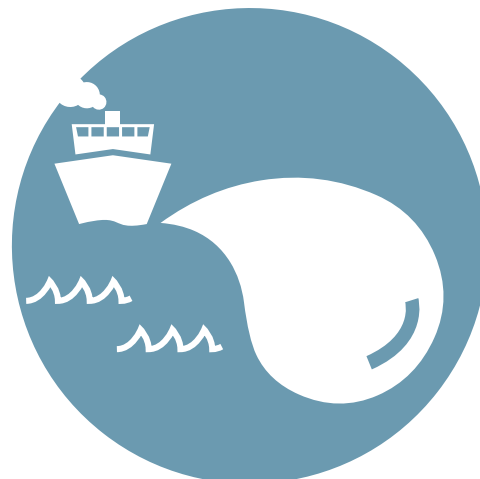


Annual report on discharges observed during aerial surveillance in the Baltic Sea 2021


Baltic Marine Environment
Protection Commission

Response to spills 

2022





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Editor: Laura Meski, Markus Helavuori and Juuso Haapaniemi ¹
Layout: Laura Ramos Tirado

¹) HELCOM Secretariat





Introduction



Co-operation on aerial surveillance within the Baltic Sea area was established already during the 1980s within the framework of the [Helsinki Commission](#) (HELCOM). Through the [Helsinki Convention](#) (Article 14, Annex VII Regulation 7) the Contracting Parties (the nine Baltic countries and the European Commission) have agreed to develop and apply individually or in co-operation, surveillance activities covering the Baltic Sea area in order to spot and monitor oil and other substances released into the sea.

The Contracting Parties have also committed themselves to undertake appropriate measures to conduct the surveillance by using, inter alia, airborne surveillance equipped with remote sensing systems. In addition to the provisions of the Helsinki Convention, the [HELCOM Recommendation 34E/4](#) recommends the Contracting Parties to take actions to cover the whole of the Baltic Sea area with regular and efficient airborne surveillance, develop and improve the existing remote sensing systems and to co-ordinate surveillance activities which take place outside territorial waters. More on the aerial surveillance cooperation in the Baltic Sea can be found in Chapter 6 of the revised [HELCOM Response Manual](#).

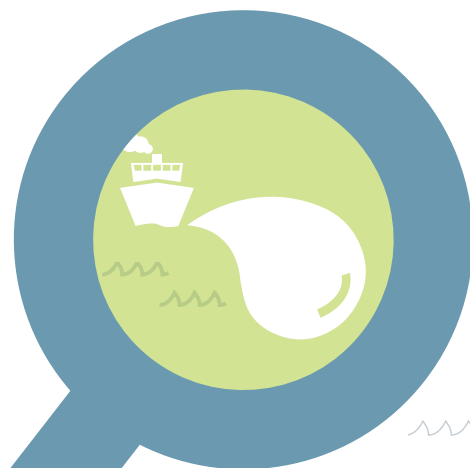
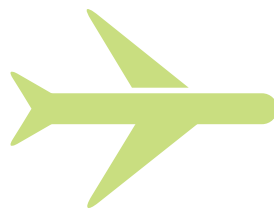
The purpose of regional aerial surveillance is to detect spills of oil and other harmful substances and thus prevent violations of the existing regulations on prevention of pollution from ships. Such spills are a form of pollution which threatens the marine environment of the Baltic Sea area. If possible, an identity of a polluter should be established and the spill should be sampled from both the sea surface and on board the suspected offender to enable prosecution.

In order to follow-up these commitments, and to provide an overview of the situation in the region, the HELCOM Secretariat compiles annually data on discharges observed in the Baltic Sea area during national and joint co-ordinated aerial surveillance activities.

This report presents data from 1988 up to 2021. Data has been reported by the HELCOM Contracting Parties and quality assured by the HELCOM Secretariat.

The report focuses on aerial surveillance conducted with fixed-wing aircraft. Nevertheless, since 2019 a separate section with data from other types of aerial surveillance such as helicopters and drones, has been included in the reports upon decision by the 2018 meeting of the HELCOM Informal Working Group on Aerial Surveillance (IWGAS 2018). The data has been kept separate from the data of aerial surveillance by fixed-wing aircraft, in order not to disrupt the valuable statistics compiled over the years.

The focus of the report is on detected spills of mineral oil. However, since 2014, the reporting not only covers detections of mineral oil but also spills of other substances and unknown substances. The Contracting Parties are also to report detections of garbage, litter and floating objects.





Aerial surveillance activity



In total, 3462 flight hours with fixed-wing aircraft were carried out in 2021 within aerial surveillance activities of the Baltic Sea countries (Table 1). This is the lowest number of flight hours since mid-1990s. All Baltic Sea countries reported aerial surveillance related data except for Russia and no aerial surveillance was conducted by Latvia in 2021. Estonia informed that 332:35 flight hours was performed by aircraft technically equipped for sea surveillance and 119 flight hours was performed by aircraft without remote sensing equipment, mainly near coastal visual patrol flights including harbour checks, due to maintenance of the main surveillance aircraft.

In addition, the Lithuania conducted 37 flight hours with helicopter and 275 flight hours with EMSA Remotely Piloted Aircraft Systems (RPAS) (both none fixed-wing aircraft) (Table 5).

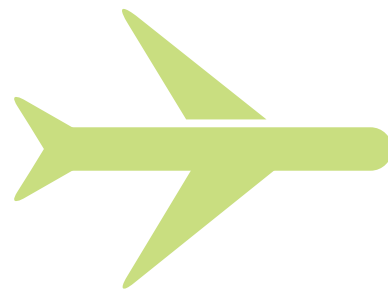
The number of flight hours vary somewhat between the years owing to for example overhaul of aircraft, missions abroad etc. In 2021, Estonia and Poland increased their number of flight hours while there was a decrease in flight hours in Finland, Germany and Sweden. The number of flight hours in 2021 by Denmark stayed approximately the same as in 2020. No regular aerial surveillance has been conducted in Russian waters since the beginning of 1990s and thus the number of spills in these areas are unknown. This also concerns Latvian waters where only sporadic surveillance has been conducted in the last twelve years. The number of flight hours by individual HELCOM countries, in 2002-2021, is shown in Figure 1.

Certain flight proportions should be ensured for detections in darkness, when deliberate discharges are more likely to occur, which means that the aircraft should be properly equipped to detect oil at night or during poor visibility. In 2021, five countries carried out flights at night (Figure 2), in total 295 flight hours, which constituted 8,5% of all flight hours (10% in 2020). Most of these countries only conducted a minor share

of their aerial surveillance in night-time. However, 56% of the total German flight hours were conducted in darkness in 2021, representing 59% of all aerial surveillance conducted in darkness.


In addition to aerial surveillance, the Contracting Parties utilize satellite images to detect illegal discharges of oil and other substances. Satellite surveillance in the Baltic Sea area has been intensified since 2007 due to the CleanSeaNet (CSN) satellite surveillance service, provided to the HELCOM countries by European Maritime Safety Agency (EMSA). The satellite images are delivered in near real time to provide first indication of possible oil slicks to be checked by aircraft on spot.

Altogether, CSN delivered for the HELCOM region a total of 1021 services in 2021 (1312 in 2020), indicating 334 possible detections (432 in 2020). In the HELCOM area, 48 % of the spill indications were checked within three hours of the alert. Out of these, 2% were confirmed to be mineral oil (4% in 2020). Satellite surveillance detections provided by EMSA in 2021, including confirmed mineral oil detections, are presented in Table 2.





Detected spills of mineral oil and other substances

 In general, the number of detected oil spills in the Baltic Sea has been constantly decreasing (Figure 3), even though the density of shipping has grown and the aerial surveillance activity in the countries has been substantially improved, e.g. the high number of flight hours has been maintained and remote sensing equipment on board aircrafts, like Side Looking Airborne Radar (SLAR), has been more widely used. This is likely a result of intensive aerial surveillance in the Baltic Sea which indicates to the ships that they are constantly being watched. The aerial surveillance is complemented by satellite surveillance to enable bigger area coverage and optimisation of flights effectiveness.

Altogether the HELCOM countries reported 166 spill observations in 2021 as presented in Figure 4 and Table 1. Of the detected spills, 31% were confirmed as discharges of mineral oil, in total 52 spills. The number of mineral oil spills has decreased significantly in the last six years. The remaining 69% of the detections were identified as other substances (e.g. fish oil, vegetable oil, greywater) or unknown observations, which could not be visually verified as mineral oil or other substances. Methodology for identifying harmful substances in aerial surveillance is not yet in place. These substances might cause a threat to the marine environment and would be important to be able to identify.

Multiple slicks obviously originating from a single spill or source should not be reported separately for the HELCOM report. In line with this, 11 oil spills were detected from the wreck s/s Georg Buchner in Polish waters in 2021 but were only included in this report as one spill. Also, Estonia reported a spill from the wreck Zeleznodorožnik. The number of oil spills observed during aerial surveillance activity in individual countries in 2002-2021 is presented in Figure 3.

A good way to evaluate the number of oil discharges is to reflect it as Pollution per Flight Hour (PF) Index, which compares the total number of observed oil spills to the total number of flight hours. A decreasing PF Index over the years indicates less oil spills or/and increased surveillance activity. In 2021, the PF index was 0,015 (0,017 in 2020) (Figure 5). Figure 6 shows the total number

of flight hours and observed oil spills during aerial surveillance from 1989 to 2021.

Of the total 52 mineral oil discharges detected in 2021, 51 (98%) were smaller than 1 m³, and of these oil spills as many as 42 were even smaller than 0.1 m³ (100 litres). The share of each size category of oil spills is presented in Figure 7 and further divided by country waters in Table 3. The total estimated minimum volume of oil spills observed in 2021 amounted to 5,1 m³ (6,4 m³ and 28 m³ in 2019). The higher volume in 2019 was mainly due to the two largest oil spills, which were estimated to be 16 m³ and 9,1 m³. The estimated volume of the oil spills has steadily been decreasing and during the last ten years a significant decrease has been recorded. The trend of the spill sizes for the years 2002-2021 is presented in Figure 8. Figure 9 further illustrates the trend in total amount of oil detected and the number of spills observed in 2002-2021. A map illustrating the location of the detected oil spills in 2021 by size is depicted in Figure 10.

In a vast majority of cases of detected discharges polluters remain unknown, which was also the case in 2021 (Table 1). In 23 spill detections the polluter was identified to be a ship and of these cases seven were spills of mineral oil. Four spill detections were from other sources like wrecks (see above) and fish farms.

The identification of ships suspected of illegally discharging oil into the sea is facilitated by the SeaTrackWeb (STW) oil drift forecasting system developed within HELCOM. This tool, in combination with the HELCOM Automatic Identification System (AIS), is used for backtracking and forecasting simulation of detected oil spills and matching the ship tracks with oil spill backtracking trajectory. STW/AIS has also been integrated with satellite information to increase the likelihood that polluters will be identified.

Aerial surveillance data for the years 1988-2021, including the number of flight hours per country, confirmed oil spills in country waters as well as data on the PF Index is contained in Table 4.

Data on the individual observed oil spills can be viewed and downloaded in the [HELCOM map and data service](#).





Power BI dashboard on observed discharges in the Baltic Sea (1998–2021)



An interactive data visualization dashboard has been developed by the HELCOM Secretariat to offer users a more open and analytical view into the aerial surveillance dataset ([dashboard accessible here](#)). This dashboard presents data on detected spills of mineral oil in the Baltic Sea from 1998 until 2021. Reporting on spills of other substances and unknown substances is also included from 2014 onwards. The dashboard has been developed using 'Power BI' a data visualization software developed by Microsoft.

The dashboard is interactive meaning that users can filter data based on fields of interest. Users can drill-down into the dataset by simply selecting a data field via the visual, dropdown, or map. Based on the selected data field, e.g., 'Year', the dashboard will pull and display data only for that selected year. To select multiple data fields, hold the 'Ctrl' button on the keyboard, and then select one or more fields, e.g., 'Year', 'Country', 'Spill category', etc. Dashboard data is refreshed by selecting 'F5' on the keyboard and can be saved as a PDF for print by selecting 'Ctrl+P'.

The ability to filter and tailor data queries is helpful for large datasets, such as the aerial surveillance dataset, as it offers a more granular level of analysis. Furthermore, the data is visualized and made accessible in a format for quick summary of trends and comparisons over time.

This is not achieved through static visuals and reports. However, the findings presented in this 2021 aerial surveillance report offer the official HELCOM narrative following in-depth analysis of the data, the dashboard is simply a tool for users to further explore the data within an open and accessible online tool.

The dashboard can be embedded into websites and shared using the URL. Data that is linked to the dashboard is available for viewing and download from the [HELCOM Map and Data Service](#).



Table 1. Annual aerial surveillance data for the Baltic Sea in 2021. The flight hours are the total number of hours of aerial surveillance conducted by a country in the Baltic Sea area. The detections of mineral oil, other substances and unknown substances are reported as detections within a country's Exclusive Economic Zone (EEZ).

Country	No. of flight hours			No. of detections inside national EEZ			Detections confirmed / observed as mineral oil spills			No. of polluters (mineral oil)				Estimated volume (m ³)
	Daylight	Darkness	Total	Daylight	Darkness	Total	Daylight	Darkness	Total	Rigs	Ships	Other	Unknown	
Denmark	303:12	8:54	312:06	7	1	8	1	0	1	0	0	0	1	0.10
Estonia	448:26	3:10	451:36	25	0	25	6	0	6	0	1	1	4	0.39
Finland	469:00	35:20	504:20	34	0	34	12	0	12	0	3	1	8	0.06
Germany	136:53	175:10	312:03	3	1	4	1	1	2	0	0	0	2	0.59
Latvia	0:00	0:00	0:00	0	0	0	0	0	0	0	0	0	0	0.00
Lithuania	0:00	0:00	0:00	0	0	0	0	0	0	0	0	0	0	0.00
Poland	213:40	0:00	213:40	12	0	12	6	0	6	0	0	1	5	1.34
Russia														
Sweden	1596:00	72:00	1668:00	82	1	83	25	0	25	0	3	0	22	2.62
Total	3167:11	294:34	3461:45	163	3	166	51	1	52	0	7	3	42	5.11

Remarks:

Estonia: 332:35 flight hours was performed by aircraft technically equipped for sea surveillance and 119:01 flight hours was performed by aircraft without remote sensing equipment, mainly near coastal visual patrol flights including harbour checks.

Lithuania: 36:43 flight hours with helicopter and 275 flight hours with EMSA Remotely Piloted Aircraft Systems (RPAS), both none fixed-wing aircraft and thus not included in Table 1.

Poland: In total 11 detections from wreck s/s Georg Buchner. The detections have been included in this report as one spill.

Table 1. continued

Country	Detections confirmed/observed as other substances	No. of polluters (other substances)				Unknown detections	No. of polluters (unknown detections)			
		Rigs	Ships	Other	Unknown		Rigs	Ships	Other	Unknown
Denmark	1	0	0	0	1	6	0	1	0	5
Estonia	10	0	1	0	9	9	0	0	0	9
Finland	15	0	3	1	11	7	0	0	0	7
Germany	1	0	0	0	1	1	0	0	0	1
Latvia	0	0	0	0	0	0	0	0	0	0
Lithuania	0	0	0	0	0	0	0	0	0	0
Poland	0	0	0	0	0	6	0	0	0	6
Russia										
Sweden	6	0	2	0	4	52	0	9	0	43
Total	33	0	6	1	26	81	0	10	0	71

Number of flight hours (h) per HELCOM country, 2002-2021

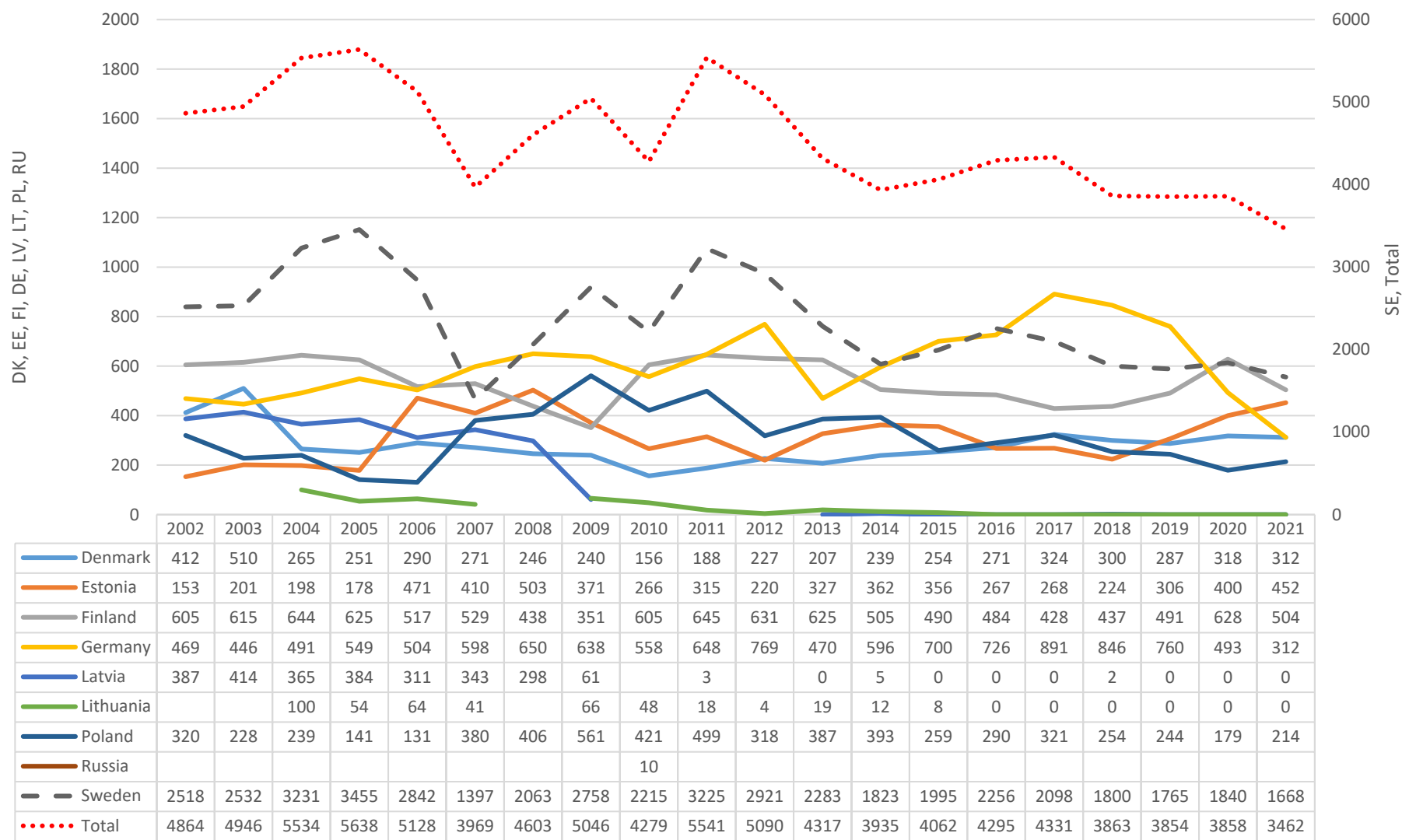


Figure 1. Number of flight hours per HELCOM Contracting Party, 2002-2021. Note that the number of flight hours for Sweden and the total number of flight hours are indicated on the vertical axis on the right, which uses a different scale.

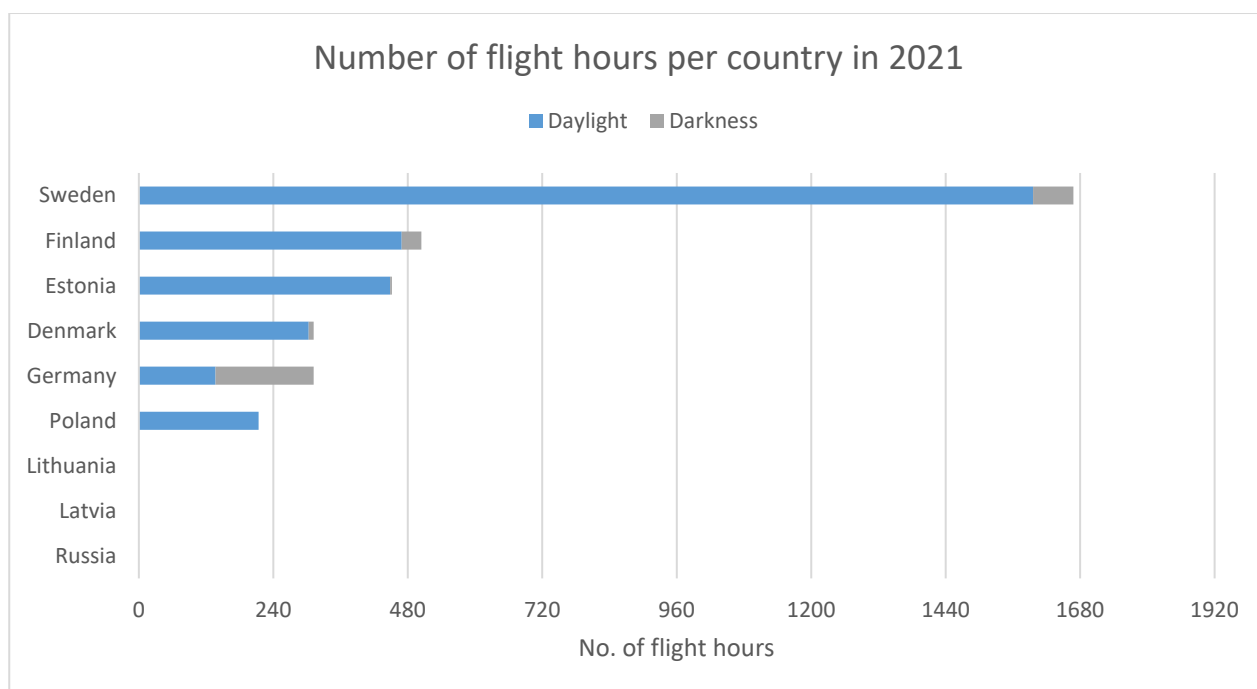


Figure 2. Number of flight hours per country in 2021.

Table 2. Satellite detections of spills in HELCOM countries' waters in 2021 provided by EMSA CleanSeaNet (CSN), including verified detections.

2021											
Country Waters	On-site observations						No on-site observation		No feedback provided		Total of Detections
	Mineral oil	Natural phenomena	Nothing observed	Other substance	Unknown feature observed	Total %	Reason for no verification	Total %	No Feedback Provided	Total %	
Denmark	1	2	17	5	3	58%	18	38%	2	4%	48
Estonia	1	3	6	8	0	42%	7	16%	18	42%	43
Finland	0	1	3	9	1	37%	4	11%	20	53%	38
Germany	1	4	1	2	1	82%	2	18%	0	0%	11
Latvia	0	0	1	0	0	8%	0	0%	11	92%	12
Lithuania	0	0	3	0	0	75%	0	0%	1	25%	4
Poland	0	2	8	1	1	39%	18	58%	1	3%	31
Russia	0	0	0	0	0	0%	1	4%	23	96%	24
Sweden	0	5	46	21	4	62%	11	9%	36	29%	123
Grand Total	3	17	85	46	10	48%	61	18%	112	34%	334

Disclaimer:

- 1) Feedback relates with the location of the spill and not with the country providing feedback (i.e. if Finland provides feedback for a spill in Estonian waters this is reported as verification in Estonian waters).
- 2) Information provided is based on feedback provided by the coastal states.

Number of confirmed oil spills per HELCOM country, 2002-2021

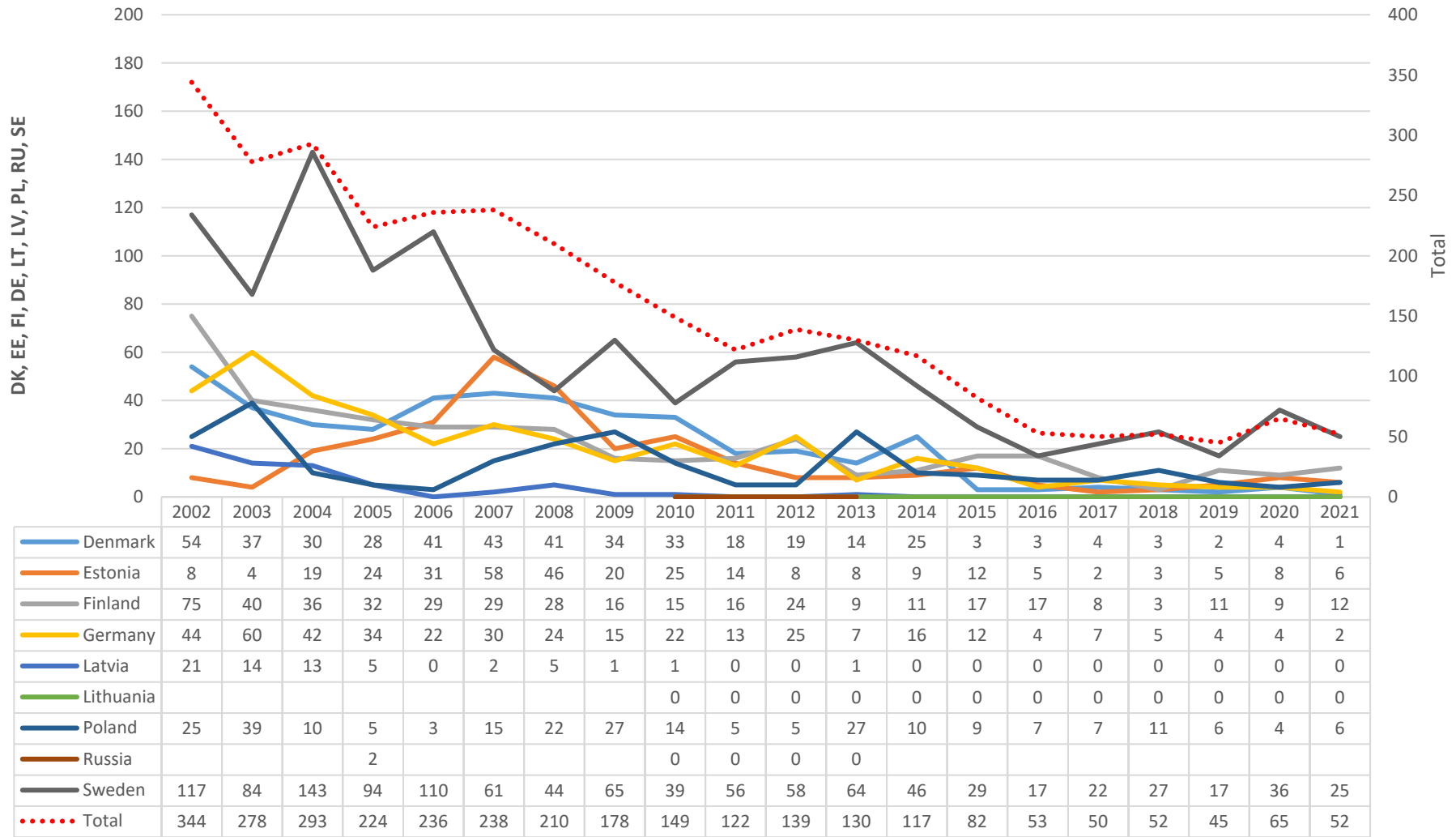






Figure 3. Number of confirmed oil spills per HELCOM country, 2002-2021. Note that the total number of spills is indicated on the vertical axis on the right, which uses a different scale.

Discharges observed in the Baltic Sea during aerial surveillance in 2021



Size of spill

-  < 0,1 m³ (42)
-  0,1 - 1,0 m³ (9)
-  1,0 - 10,0 m³ (1)
- - Exclusive Economic Zone
-  Territorial Waters

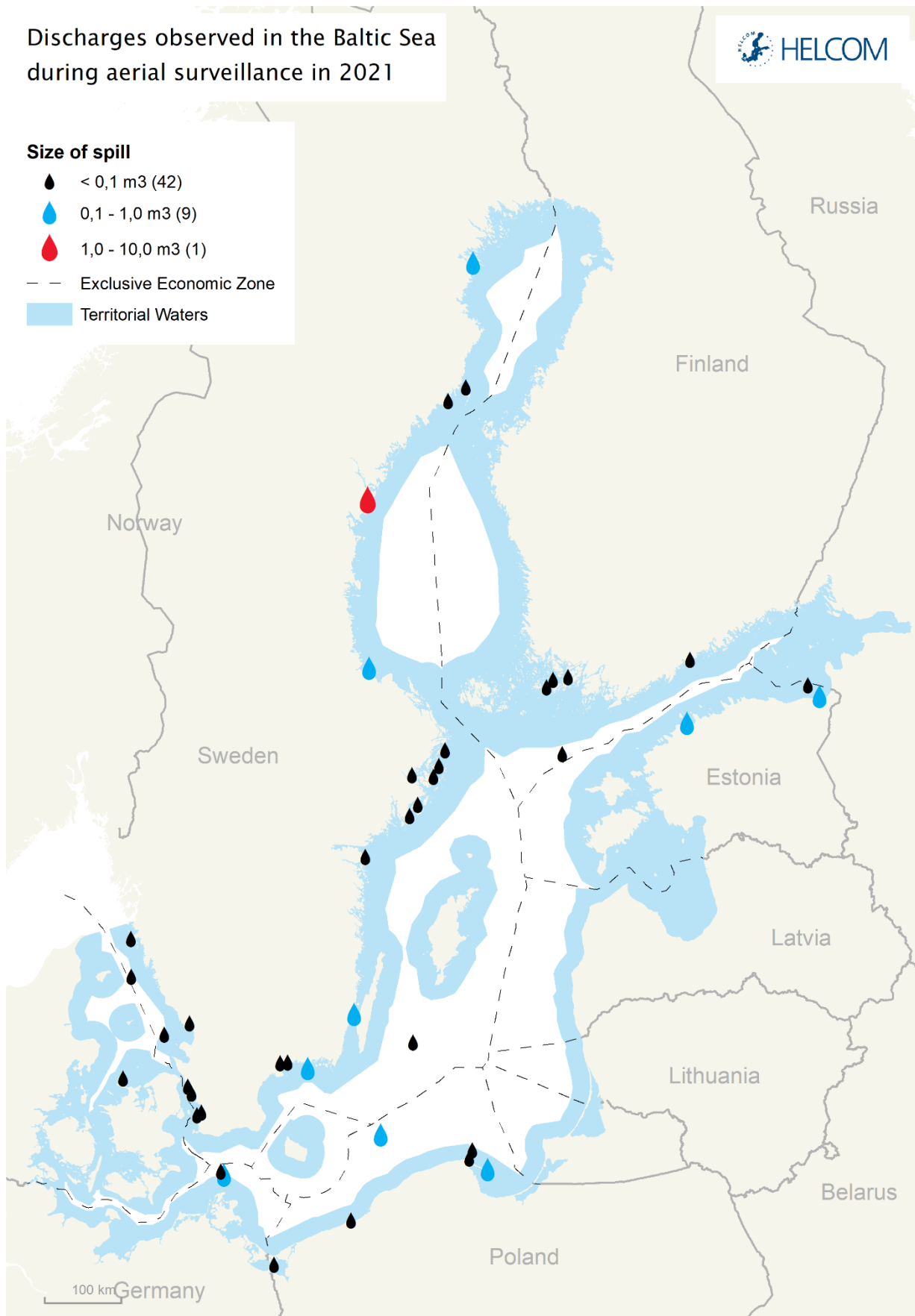


Figure 4. Location of spills observed in the Baltic Sea area in 2021 indicated by type of spill. Number of spills in brackets.

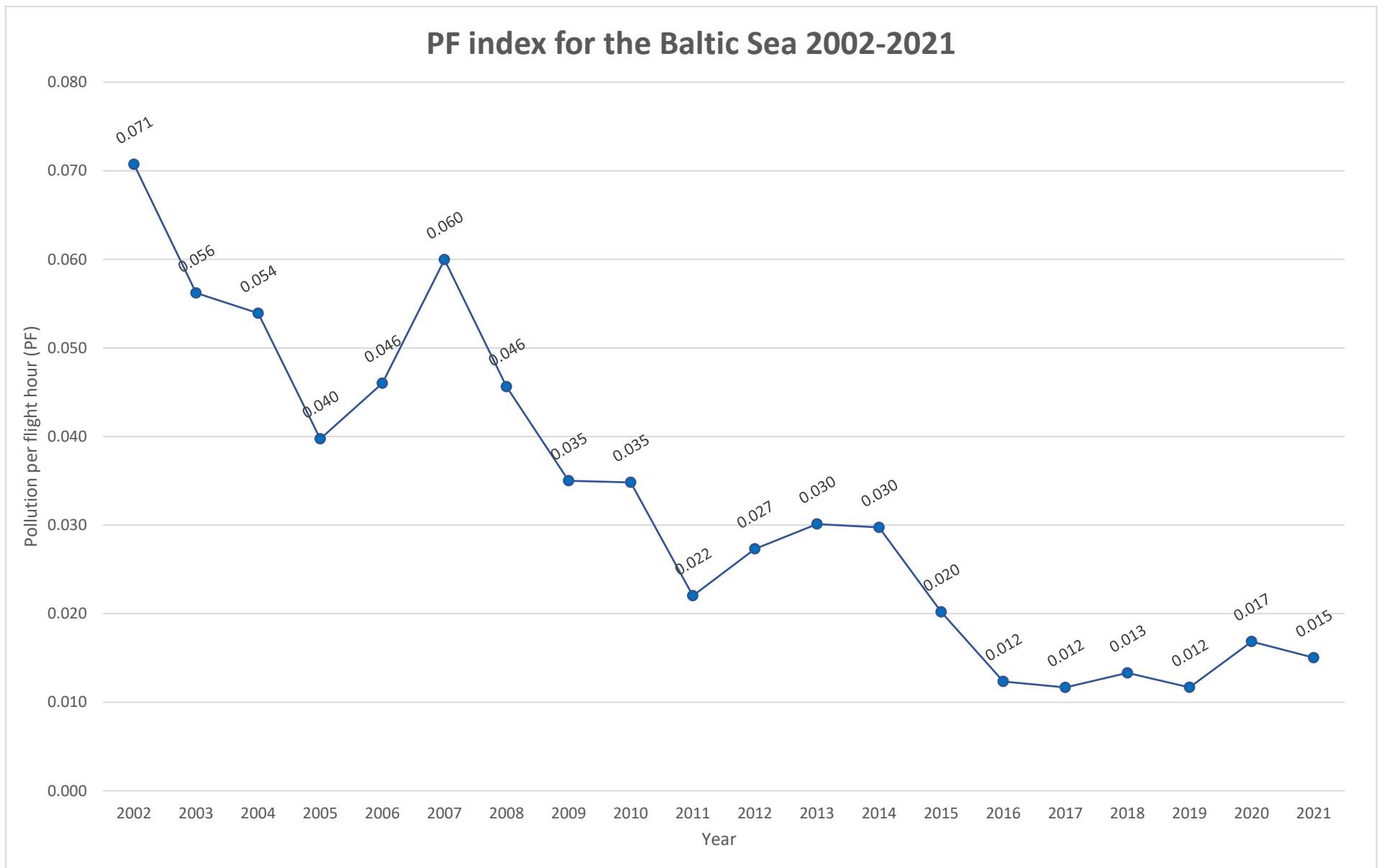


Figure 5. Pollution per flight hour index for the Baltic Sea, 2002-2021.

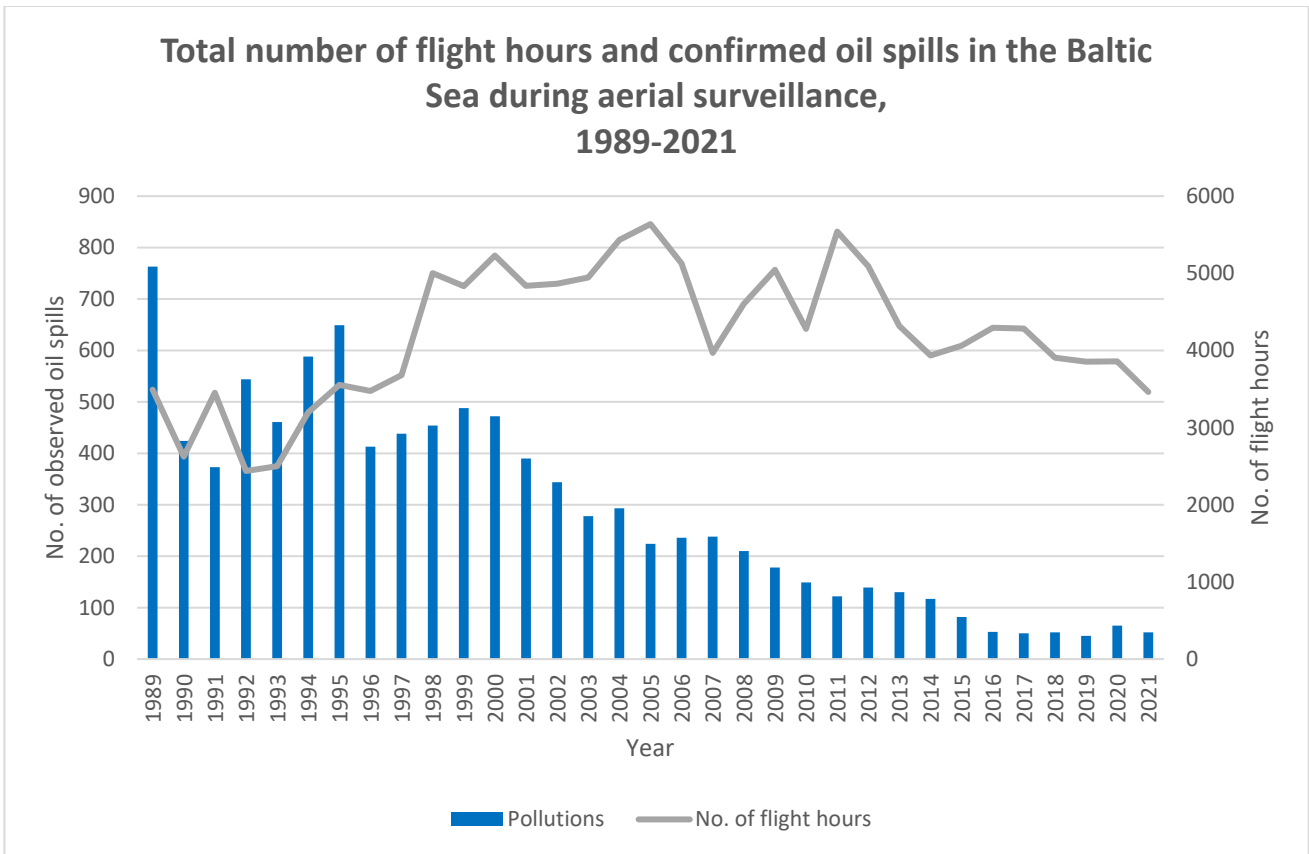


Figure 6. Total number of flight hours and confirmed oil spills in the Baltic Sea during aerial surveillance, 1989-2021.

Oil discharges detected in the Baltic Sea during aerial surveillance in 2021 according to size of spill

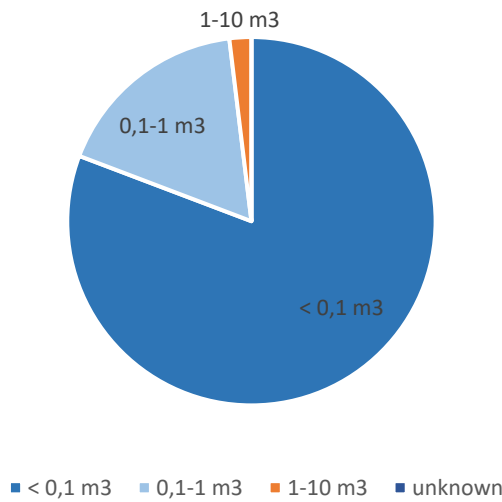


Figure 7. Oil discharges detected in the Baltic Sea during aerial surveillance in 2021 according to estimated volume of the spill.

Oil discharges by spill size observed during aerial surveillance in the Baltic Sea, 2002-2021

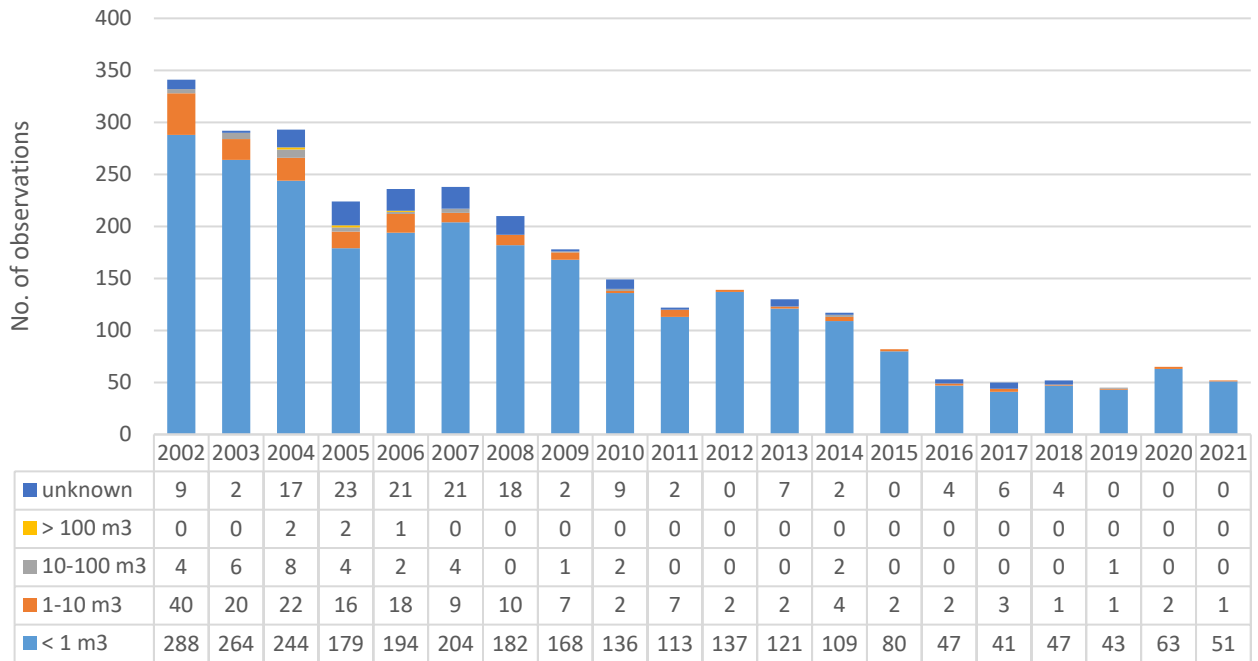


Figure 8. Oil discharges according to estimated volume of the spill during aerial surveillance in the Baltic Sea, 2002-2021.

Table 3. Confirmed oil spills in HELCOM countries' waters by size in 2021.

Size	Denmark	Estonia	Finland	Germany	Latvia	Lithuania	Poland	Russia	Sweden	Total
< 0,1 m ³	1	4	12	1	0	0	4		20	42
0,1-1 m ³		2	0	1	0	0	2		4	9
1-10 m ³	0	0	0	0	0	0	0		1	1
10-100 m ³	0	0	0	0	0	0	0		0	0
> 100 m ³	0	0	0	0	0	0	0		0	0
unknown	0	0	0	0	0	0	0		0	0
Total	1	6	12	2	0	0	6		25	52

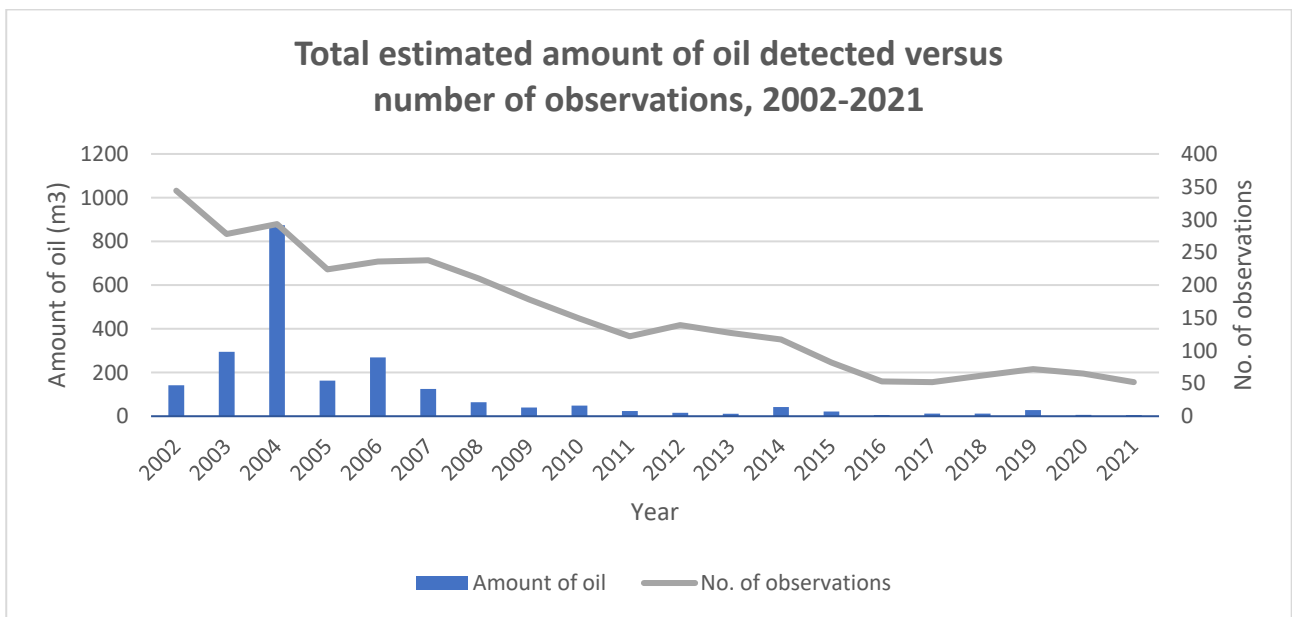


Figure 9. Total estimated amount of oil detected versus number of observations, 2002-2021.

Discharges observed in the Baltic Sea during aerial surveillance in 2021



- Spill category**
- Oil (52)
 - ▼ Other substances (33)
 - ? Unkown (81)
 - - Exclusive Economic Zone
 - Territorial Waters

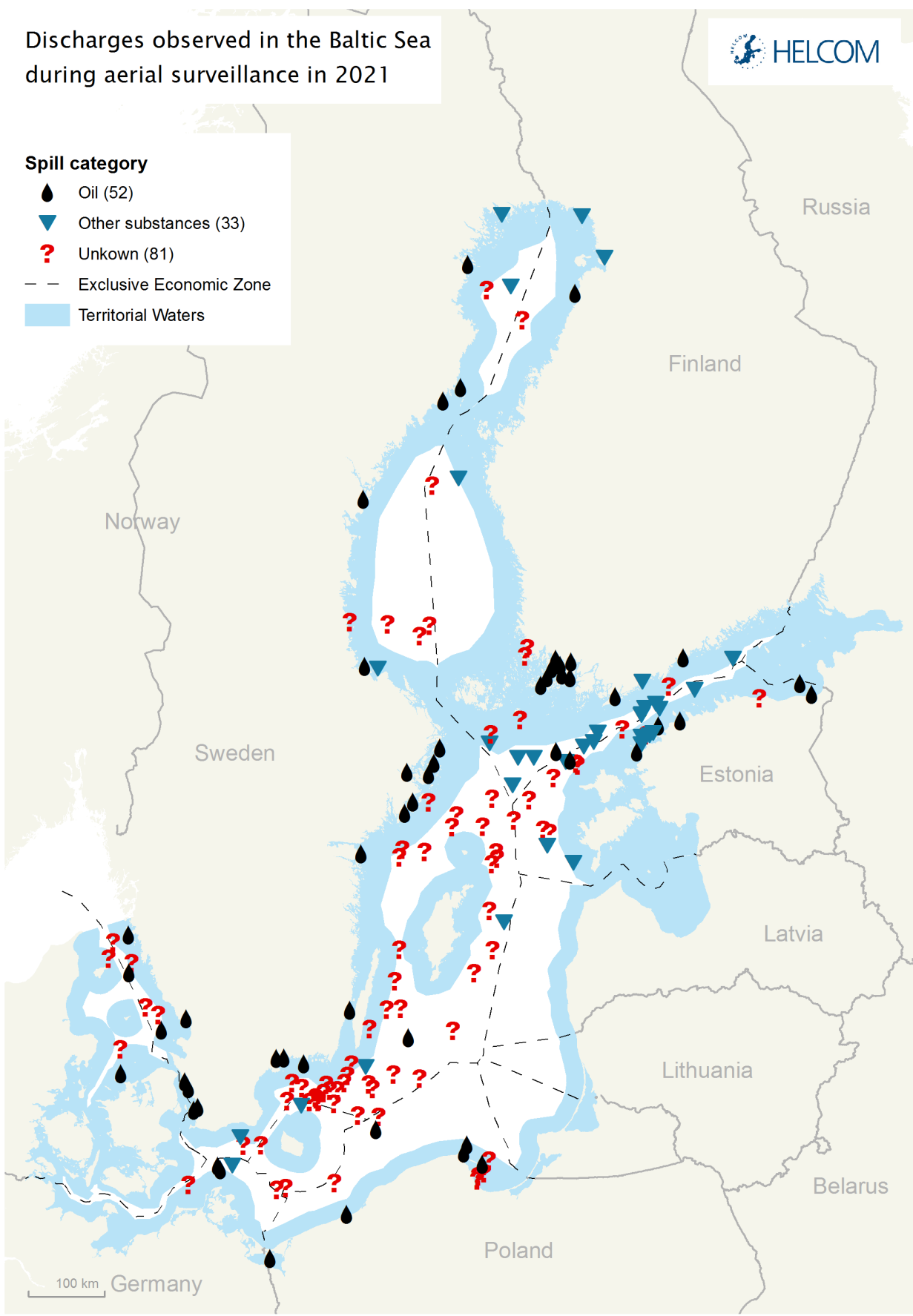


Figure 10. Location of oil spills observed in the Baltic Sea area in 2021 indicated by size. Number of spills in brackets.

Table 4. Aerial surveillance data 1988-2021.

Flight hours by country

	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	
Denmark		292	199	172	153	253	225	275	209	325	416	497	463	412	510	265	251	290	271	246	240	156	188	227	207	239	254	271	324	300	287	318	312	
Estonia					40	420	420	305	284	236	268	212	161	153	201	198	178	471	410	503	371	266	315	220	327	362	356	267	268	224	306	400	452	
Finland							355	400	355	649	603	660	567	605	615	644	625	517	529	438	351	605	645	631	625	505	490	484	428	437	491	628	504	
Germany	142	168	129	267	201	290	291	313	288	206	286	439	466	469	446	491	549	504	598	650	638	558	648	769	470	596	700	726	891	846	760	493	312	
Latvia		400	408	127	24	18	8	8	64	577	320	436	412	387	414	365	384	311	343	298	61		3		0	5	0	0	2	0	0	0	0	
Lithuania			348	78	133			65				250	300			100	54	64	41			66	48	18	4	19	12	8	0	0	0	0	0	
Poland	131	164	140	62	49	179	301	345	291	465	375	362	187	320	228	239	141	131	380	406	561	421	499	318	387	393	259	290	321	254	244	179	214	
Russia	1618		629	32																			10											
Sweden	1600	1600	1600	1700	1900	2038	1953	1763	2189	2544	2565	2374	2281	2518	2532	3231	3455	2842	1397	2063	2758	2215	3225	2921	2283	1823	1995	2256	2098	1800	1765	1840	1668	
Total	3491	2624	3453	2438	2500	3198	3553	3474	3680	5002	4833	5230	4837	4864	4946	5534	5638	5128	3969	4603	5046	4279	5541	5090	4317	3935	4062	4295	4331	3863	3854	3858	3462	

Number of oil observations detected in country waters

	1988	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	
Denmark	129	159	34	46	18	17	30	48	36	38	53	87	68	93	54	37	30	28	41	43	41	34	33	18	19	14	25	3	3	4	3	2	4	1	
Estonia					18	7	4	3		3	10	33	38	11	8	4	19	24	31	58	46	20	25	14	8	8	9	12	5	2	3	5	8	6	
Finland							26	42	104	53	63	89	107	75	40	36	32	29	29	28	16	15	16	24	9	11	17	17	8	3	11	9	12		
Germany	90	139	45	85	76	43	75	55	44	34	23	72	51	51	44	60	42	34	22	30	24	15	22	13	25	7	16	12	4	7	5	4	4	2	
Latvia			73	20	15	6					33	18	17	6	21	14	13	5	0	2	5	1	1	0	0	1	0	0	0	0	0	0	0	0	
Lithuania				8	34	28																	0	0	0	0	0	0	0	0	0	0	0	0	0
Poland	40	69	88	14	92	110	104	72	50	25	33	18	51	24	25	39	10	5	3	15	22	27	14	5	5	27	10	9	7	7	11	6	4	6	
Russia	82	184		3	13													2					0	0	0	0									
Sweden	168	212	184	197	278	250	375	445	241	234	249	197	158	98	117	84	143	94	110	61	44	65	39	56	58	64	46	29	17	22	27	17	36	25	
Total	509	763	424	373	544	461	588	649	413	438	454	488	472	390	344	278	293	224	236	238	210	178	149	122	139	130	117	82	53	50	52	45	65	52	

Year	1989	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Pollutions	763	424	373	544	461	588	649	413	438	454	488	472	390	344	278	293	224	236	238	210	178	149	122	139	130	117	82	53	50	52	45	65	52
Flight hours	3491	2624	3453	2438	2500	3198	3553	3474	3680	5002	4833	5230	4837	4864	4946	5434	#####	5128	3969	4603	5046	4279	5541	5090	4317	3935	4062	4295	4284	3907	3854	3858	3462
PF index	0.219	0.162	0.108	0.223	0.184	0.184	0.183	0.119	0.119	0.091	0.101	0.090	0.081	0.071	0.056	0.054	0.040	0.046	0.060	0.046	0.035	0.035	0.022	0.027	0.030	0.030	0.020	0.012	0.012	0.013	0.012	0.017	0.015

Table 5. Flight hours with other types of aerial surveillance than fixed-wing aircraft in 2021 reported by the Contracting Parties.

Country	Year	Flight Type	No. of flight hours			Remarks
			Daylight	Darkness	Total	
Lithuania	2021	N	36:43:00	00:00	36:43:00	Aerial surveillance was conducted with LAF helicopter
Lithuania	2021	N	275:00:00	00:00	275:00:00	Aerial surveillance conducted with EMSA RPAS on 23 March - 22 June 2021